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Remarks:

Please advise me any comments and/or
concerns re attached.

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Executive Secretary
2/10/83
Date

ER CPI

Attached: ER 2-3616

No. ER 0809/2-83

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Executive Registry

83-0229/2

MEMORANDUM FOR

February 9, 1983

Mr. Donald Gregg
Assistant to the Vice President
for National Security AffairsMr. L. Paul Bremer, III
Executive Secretary
Department of StateMr. David E. Pickford
Executive Secretary
Department of the TreasuryLt Col W. Richard Higgins
Assistant for Interagency Matters
Office of the Secretary of DefenseDr. Alton Keel
Associate Director for National
Security and International
Affairs
Office of Management and BudgetMr. Thomas B. Cormack
Executive Secretary
Central Intelligence AgencyColonel George A. Joulwan
Executive Assistant to the
Chairman, Joint Chiefs of StaffMr. Gerald A. Pagano
Executive Secretary
Agency for International
Development
Department of State

SUBJECT: Draft NSDD on Base Negotiations

The Base Negotiations Study, the final report of Senior Interagency Group No. 27, received SIG-level approval on January 26, 1983. All addressees have been provided a copy of the study by the Department of State.

At the attachment is a draft NSDD based on the recommendations contained in the study. It should be noted that the NSDD would not require duplicative studies for those negotiating processes now in place, although the precepts of the NSDD would apply to all negotiations, both ongoing and future.

Request your comments/concurrence not later than February 18, 1983.

BT Merchant
for Michael O. Wheeler
Staff Secretary

Attachment

Draft NSDD

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THE WHITE HOUSE

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National Security Decision
Directive Number

BASE NEGOTIATIONS POLICY

Under the direction of the Senior Interagency Group-Foreign Policy, the Base Negotiations Interagency Group conducted a study of recent US base negotiations with Turkey, Greece, Spain, Portugal, and the Philippines and their implications for future negotiations. The study was published as the Final Report of SIG Number 27, The Base Negotiations Study, January 25, 1983. This directive approves the recommendations of the study and provides implementing instructions. (C)

An effective negotiation, with results supportive of our national interests and satisfactory to all interested elements of the US Governments, depends upon full and continuing interagency consultation on the negotiating objectives and the strategy, tactics, and a dedicated commitment for pursuing them. Even though no single prescription will apply to all base negotiations, a common framework for preparing for negotiations and establishing clear lines of coordination and communication for all phases of the negotiating process is essential. The policies contained in this directive provide this framework. (U)

The Circular 175 action memorandum will continue to be the document which sets forth the basic goals and strategies, and the legal authority for all negotiating proposals. However, prior to submission of the memorandum for approval, the following actions will be taken for all significant base negotiations:

- ° An Interagency Group (IG) under the direction of the Foreign Policy SIG will be established on a continuing basis for the pre-negotiation phase and for the duration of the negotiation. Under State chairmanship, membership on the IG will include, as a minimum, OSD, JCS, Treasury, OMB, CIA, and the NSC staff. (C)

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- ° Each IG will complete a study comprised of the following elements: (1) Identification of US interests and objectives in terms of US defense and international security objectives and in terms of the role of the bases and facilities in our overall bilateral relationship with that country. (2) Identification of our military activities in the host country and a determination of the value of the bases and facilities in relation to our worldwide, regional, and alliance operational requirements. This survey of our basing needs will include the availability of guids, to include alternative approaches, and attendant recommendations. (4) Examination of our negotiating strategies and recommendations, and to the degree feasible, our optimum, basic, and minimum positions. (5) Analysis of whether the resident Ambassador or a special negotiator should head the negotiating team. (6) Development of a Congressional coordination plan. (C)
- ° The Circular 175 action memorandum will be based on the results of this study. (U)

Once the Circular 175 memorandum is agreed to by the agencies represented in the negotiations and approved, it will serve as the basic guidance for the negotiator and his team. (U)

During the negotiations, the IG chairman will be responsible for maintaining effective coordination within the Executive Branch and, through the appropriate agencies, with the Congress. This requires use of the IG/SIG/NSC process to resolve all issues and potential compromise positions. This process will ensure that all instructions to the negotiator reflect either consensus or the full resolution of differences. Additionally, the IG will prepare periodic reports in order that senior levels of the Executive Branch are kept fully abreast on the progress of the negotiations and are aware of developing interdepartmental differences. (C)

The Staff Secretary of the NSC staff will be informed of the establishment of each base negotiation IG. (U)

A study on improved or alternate approaches to guids in defense cooperation negotiations is now underway at the Department of State. This study should be expeditiously pursued within the interagency process under the direction of the Under Secretary of State for Security Assistance. (C)

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